FLOODPLAIN MANAGEMENT SERVICES PROGRAM (FPMS) OVERVIEW



Stephanie Bray Program Manager 26 April 2022

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WEBINAR OVERVIEW

- FPMS Background
- Getting Started
- Project Examples
- Questions and Discussion





PRIOR FPMS EXPERIENCE?



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FLOOD PLAIN MANAGEMENT SERVICES PROGRAM

Flood Plain Management Services (FPMS) Authority: Section 206 of Flood Control Act of 1960

Advises, recommends, educates, informs, and provides technical support in response to state, regional or local governments; other non-Federal public agencies and Indian tribes

Provides USACE expertise to address flood plain and off flood plain use changes, flood risk and flood hazards

Full Federal cost (but cost-recovery basis for other Federal agencies or private persons), with potential for additional voluntary contributions

Excludes:

- USACE execution of FPMS outputs
- Detailed planning, design and economic analysis
- Detailed and extensive mapping



Corps Planning:

U.S. ARMY CORPS OF ENGINEERS www.usace.army.mil

https://planning.erdc.dren.mil/toolbox/library /FactSheets/fpmsfactsheet_June2017.pdf





US Army Corps of Engineers *



WHAT FPMS OFFERS



General Technical Services

- Obtain, develop, and interpret flood and floodplain data
- Outreach to public entities upon request

General Planning Guidance

- Undertake "special studies" on all aspects of floodplain management planning
- Includes physical, socioeconomic, and environmental conditions of floodplain

Guides, Pamphlets, Supporting Studies

 Disseminate flood and floodplain data to foster public understanding of hazards and options

National Flood Insurance Program Support (on reimbursable basis)

Some FPMS Activities & Products

Floodplain delineation

Flood hazard evaluation

Hurricane evacuation

Flood warning / preparedness

Comprehensive floodplain management

Flood risk reduction

Urbanization impacts

Storm water management

Flood proofing

Inventory of flood-prone structures

Workshops

Guides and Pamphlets / Risk Communication

Tabletop exercises

Emergency Action Plan / Floodplain Management Plan Assistance

Natural and nature-based solutions

Assessment tools and processes

Studies / guidance / assistance for non-Federal governments at full Federal cost; ability to accept contributions to achieve greater outcomes



INTERAGENCY NONSTRUCTURAL SPECIAL STUDIES

Set-aside under FPMS (CCS 251)

- Interagency

- At least 2 governmental partners beyond USACE
- Other partners as helpful; not limited to governmental
- Nonstructural
 - Seek to reduce flood risk through nonstructural means
 - Reduce flood consequences (as opposed to altering nature or extent of flood hazard)

Goals:

- Collaborative work with partners
- Integrated solutions
- Outcomes: include or enable flood risk management action

Unlike other parts of FPMS, annual proposal process to allocate funds to Districts, typically for USACF labor



INTERAGENCY NONSTRUCTURAL EFFORTS: How the Corps Can Assist with Activities that Reduce Flood Risk

U.S. ARMY CORPS OF ENGINEERS

Dee of the missions of the U.S. Army Cogst of Engineers. is to provide responsive water resources, management, including reducing the consequences of ficoding to its and property. Linder Ihn Fisodplain Management Services. (FPMS) Program, the Corps provides a wide range of

can be provided through FTMS and support non-ledenal gover ments while promoting a collaborative approach.



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technical services

encouraged, including with non-governmental and private partners. Working callaborative to the media common goal accommodates the incorporation of a wider set of skills-and programs, achieving more logother than could be achieved separately.

Nonstructural: The efforts reduce the consequences of flooding to it's and prisoants instead of alloring the nature of the Rood hazard facilit. Some common nonstructural measures include acquiring, elevating, relecating, or foodprooting structures, food warring systems, execusion planning, floodplain mapping, land use regulations and zoning, floodplain management. plans. Rood emergency preparedness plans, and risk comparisoning.

AUTHORITES

The FPMS program was authorized by Section 206 of the Fixed Centrel Act of 1960, at amended GR U.S. Code § 709a). FPNB is sometimes released to as the "Section 200" program.

REQUESTING ASSISTANCE

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Fact sheet:

https://planning.erdc.dren.mil/toolbox/library/FactSheets/USA CE InteragencyNonStructEfforts FactSheet April2020.pdf

WHO CAN PARTICIPATE

- At full federal cost
 - State governments;
 - Regional governments;
 - Local governments;
 - Non-federal public agencies;
 - Federally-recognized Indian Tribes; *
 - Specified territories; *
 - Indian tribes, Puerto Rico, Virgin Islands, Guam, American Samoa, Northern Mariana Islands
- On a 100% cost-reimbursable basis
 - Other federal agencies
 - Nongovernmental entities
 - "Private persons"





KEY CONSIDERATIONS FOR USING FPMS

- FPMS technical assistance should not duplicate efforts that should be or are being accomplished under other authority
- Available data should be used whenever practical and use of data from all sources is encouraged
- Detailed planning, design, and economic analysis and extensive or extensive mapping are not allowed
- Implementation is the responsibility of the requestor





GETTING STARTED

Request for Assistance

- Requestor must submit a request for assistance to the District
- District should develop a rough order of magnitude cost and plan in order to submit funding request to Division and HQ

"Letter Agreement" for Voluntarily Contributed Funds or Reimbursable Work

- Must be executed with requesting entity
- Approval authority delegated to the Division and may be further delegated to the District

Funding

- Districts submit requests to Division for review and prioritization (base program)
- Districts submit proposals to Division and HQ for review/ranking (Interagency Nonstructural)
- HQ provides funding based on prioritization as funds available (best chance to receive funds comes at beginning of FY, but funds can be provided at any time)







CALL FOR FY23 PROPOSALS

Details: See 19 Nov email from Mark Roupas (attached to this webinar's calendar invitation)

Timeline:

- District proposals to SharePoint by 31 March (template + attachments in single file posted to SharePoint);
- MSCs review and work issues with Districts in April
- Interdisciplinary committee + MSCs rank proposals in May & June
 - o Questions for District POC input are critical opportunity to influence ranking
- Selected efforts notified mid-July

Prior to submission:

- Coordinate proposal with partners; reflect in template
- Obtain documented support from one non-federal governmental partner
 - How proposal helps achieve partner goals
 - Partner role in conducting proposed effort
 - Partner commitment to long-term outcomes
- Coordinate proposal internally within USACE; reflect contact in template



FPMS BUDGET TRENDS









Systems Approach to Geomorphic Engineering (SAGE)

- Interagency Community of Practice focused on best practices in natural infrastructure alternatives.
- SAGE and EWN Finance Project- Develop best practices to finance natural infrastructure.
 - Analysis of challenges and opportunities to implement natural infrastructure in civil works studies and projects.





SAGE Current Initiatives

- SAGE and EWN Finance Project- Develop best practices and case study of success to finance natural infrastructure.
- Analysis of design features for Nature Based Solutions.
- Ecosystem, Governance, Restoration, & Equity Tool (EGRET)- a mapping tool to look at opportunities for NNBF and assess social equity.
- Analysis of guidance and policy on Natural and Nature Based Features.

Resources

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SAGE: http://www.sagecoast.org/

IWR Coastal: http://www.iwr.usace.army.mil/Missions/Coasts/Programs-and-Initiatives/

Federal Highways Administration Coastal Green Infrastructure: https://www.fhwa.dot.gov/environment/sustainability/resilience/ongoing and_current_research/green_infrastructure/index.cfm

POC: Marriah Abellera



NATIONAL HURRICANE PROGRAM OVERVIEW



- Response and Evacuation Planning Technical Assistance
- Operational Technical Assistance and Decision Support

MISSION:

Provide technical assistance in support of hurricane evacuation and response planning, readiness and operational decision making.

THREE GOALS

Designed to deliver on the mission and statutory requirements:

- 1. Provide data, resources, and technical assistance to support hurricane evacuation and response planning.
- 2. Deliver comprehensive hurricane readiness training to Emergency Managers and partners.
- 3. Provide operational tools, information, and technical assistance to Emergency Managers to support hurricane evacuation and response decisions during hurricane threats.

POC: Marco Ciarla, Tom Laczo





PROGRAM ROLES & RESPONSIBILITIES





NATIONAL NONSTRUCTURAL COMMITTEE

- Charted in 1985 to promote use of nonstructural measures for reducing loss of life and minimizing property damages
- Functions under Section 206 of the 1960 Flood Control Act, as amended
- Objective to support HQUSACE by providing leadership in development and implementation of nonstructural flood risk management measures, and by providing support for all USACE floodplain and flood risk management activities
- Definition of nonstructural measures
 - Nonstructural measures are proven methods and techniques for reducing flood risk and damages by adapting to the natural characteristics of the floodplain
 - Categorized as physical or nonphysical measures used to mitigate loss of life and existing and future flood damages
 - Permanent or temporary measures applied to a structure and/or its contents that prevent or provide resistance to damage from flooding
 - Modify the consequences of flooding rather than the probability of flooding









WHAT TYPE OF ASSISTANCE CAN THE NNC PROVIDE?

The NNC offers technical consultation on a full array of nonstructural flood risk management measures in support of the USACE planning process, from initial assessments and plan formulation through technical review, with additional support provided to Engineering & Construction, Regulatory and Operations by request. Some of the most common types of assistance include:

- Nonstructural assessments
- Nonstructural plan formulation
- Workshops and webinars
- Public meeting presentations
- Technical Reviews
- Risk reduction behind levees and below dams

https://www.usace.army.mil/Missions/Civil-Works/Project-Planning/nnc/





FPMS PROJECT EXAMPLES





File Name



CALIFORNIA California Post-Wildfire Resources Guide



Project Description

•The CA Silver Jackets team developed a resource guide that has increased public awareness of the increased flood risk in areas affected by wildfire and helps communities organize, prepare for, and mitigate potential flooding.

•This project developed a post-wildfire website, as well as a brochure summarizing the website content.



Challenges Overcome

•Coordinating with technical resources who were deployed to the wildfire emergencies.



Partners and Project Cost

Agency		Investment
DWR		\$20K In-kind
USACE		\$60K
CGS		\$10K In-kind
Cal OES		\$12K In-kind
USGS CA Water Science Center		\$10K In-kind
Cal Fire		\$10K In-kind
	TOTAL	\$122K

Flood Risk Reduction Benefits

•Increase community participation in the recovery process by providing potential organizational structures and resources for communities to use in the reduction of flood risk after a wildfire.

•Give people the information they need to prepare for and respond to a flood after a wildfire which could reduce future expenditures from post-wildfire floods.

Successes/Best Practices

•Documenting resources in a consolidated format helps state and local agencies know what resources are available to them after a wildfire.

•Multiple agencies are bringing diverse knowledge, expertise and resources to the table.

•This project reinforces the message that flood awareness is everyone's responsibility and that it is important to be prepared, especially after a wildfire.

> **Project Point of Contact** Rachael Orellana, PE USACE Sacramento District





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IOWA

Davenport, IA Flood Response & Recovery Planning



Record Mississippi River flooding in Davenport, IA resulted in a breach of a HESCO flood barrier. Failure of this barrier resulted in millions of dollars of damage and displacement of numerous people from their homes and businesses. This breach highlighted the relatively high existing flood risk in Davenport. The Project will evaluate and provide non-structural recommendations to support the City of Davenport Flood Response plan as part of a City-led multi party team. Flood damage assessments for all structures (approx. 1500) located within the City's floodplain will be developed using multi-frequency flood depth grids. Survey data will be collected for the lowest entry point and first floor elevation for all residential, commercial, and industrial structures within the 1% annual chance floodplain. Information will be used to update the City flood response plan and Master Plan for the corridor.

Flood Risk Reduction Outcomes

Raises Awareness and Prompts Action – Project raises awareness by developing a detailed and robust dataset of potential structure damages to inform the mayor-led flood task force and residents of the specific flood risk to homes and business. Project provides quality planning data for flood risk mitigation and emergency management preparation. Maps will be prepared for mitigation actions illustrating high risk areas based on potential losses and population at risk, which are likely to prompt structure elevation or relocation in highest risk areas.

Reduces or Better Manages Flood Risk – Reduces risk by providing State, county, and the local community officials access to enhanced flood risk information and tools to assist with community communication and decision-making processes regarding land-use and future development in high risk flood areas. Use of this information by the community will educate the public yielding life safety benefits.

Challenges Overcome

•Overcome City's funding limitations with City's willingness to fund first floor elevation survey of all 1500 structures.

• Overcome IT compatibility issues with USACE network constraints and running of the HAZUS program by identifying a GIS script that retrieves info from HAZUS then conducts evaluation processes outside of HAZUS in an ArcGIS format.

•Overcome natural instinct to do something fast and cheap to show public doing something versus doing something deliberate and more costly to have a valuable long-term product for meaningful flood risk mitigation.

Partners and Project Cost

Agency	Investment
USACE	\$100K
City of Davenport	\$150K In-kind
IA DNR	\$40K In-kind
NWS	\$15K In-kind
IHSEMD	\$30K In-kind
Total	\$335,000

Successes/Best Practices

•Utilizing standard floodplain modeling practices to develop depth grids. Utilizing readily available structure values and depth-damage relationships to estimate damages.

•City is conducting physical survey of all 1500 structures to obtain first floor elevations for detailed HAZUS style structure evaluation.

•Utilizing standard non-structural principles to identify the potential mitigation actions for each structure based on depth of flooding and associated potential damages.

Point of Contact Jason Smith USACE Rock Island District





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Emergency

Management

TOTAL:

\$135K

that tested the participants but did not

overwhelm their capabilities

Point of Contact

Charles D. Goad Community Planner USACE / Huntington District



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NEW HAMPSHIRE

Partners and Project Cost



Flood Hazards Handbook for Local Municipal Officials

Project Description

- NH Silver Jackets developed and released the Flood Hazards Handbook for Municipal Officials, a new guide intended to help communities in the state prepare for, respond to, recover from, and mitigate floods more effectively.
- The Handbook includes guidance, best practices, information about roles and responsibilities, and available federal and state resources organized into situation-specific sections: Before the Flood, During the Flood, and After the Flood.
- Content for the Handbook was developed collaboratively by the state and federal
- agencies that comprise the NH Silver Jackets team and in coordination with several external agencies that provided additional information on certain topics.
- The Handbook is available online for download and hard copies have been printed for distribution to each community in the state.

Challenges Overcome / **Continuing Challenges**

- Most communities in NH are small with limited staff and resources, which affects their ability to prepare for, respond to, and mitigate floods.
- Further, many communities in the state haven't experienced a significant flood in over a decade and are managed by staff with little to no experience with flood response and recovery activities.
- For these reasons, community officials may be unaware of best practices related to flood mitigation, preparedness, response, and recovery activities. or resources at the state and federal levels that may be available to assist their communities.

New Hampshire Flood Hazards Handbook

NH Office of Strategic Initiatives

NH Dept of Environmental Services

Agency

USACE

NH Homeland

Management

Other Agencies

USGS

NOAA

FEMA

Security/Emergency

Flood Risk Reduction Outcomes

- With the Flood Hazards Handbook, local communities will have better access to information they need to respond to and recover from flood events more effectively when they happen.
- The Handbook will also equip local officials with expert guidance and potential sources of assistance from state and federal programs that can help them work towards a more flood-resilient future through better community preparedness and mitigation efforts.



Before the Flood

Images source: FEMA

Investment

\$30,000 Cash

\$16,800 In-Kind

\$13,400 In-Kind

\$10,000 In-Kind

\$5,000 In-Kind

\$3,500 In-Kind

\$1,000 In-Kind

\$1,800 In-Kind

\$81,500

During the Flood

After the Flood Long Term Recovery Considerations

Successes/Best Practices

Project included development of an outreach plan, key messages, and collateral materials to encourage each agency to be involved in outreach efforts to community officials about the availability and purpose of the Handbook.

After the Flood

Short Term Recovery

Considerations

- Training workshop for community officials planned for Spring 2020 (in collaboration with external partners) about coastal flood resilience with the Handbook as its centerpiece.
- Future plans to gauge effectiveness based on feedback from community officials following significant flood events.

Points of Contact

Sheila Warren & Shane Csiki

USACE New England District / NH Geological Survey, NH Dept of **Environmental Services**





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QUESTIONS AND DISCUSSION







Contact Information:

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File Name